February 23, 2017

National Governors Association Hall of the States 444 North Capitol Street, Suite 267 Washington, D.C. 20001-1512

Dear Chairman McAuliffe, Governors,

On behalf of our tens of millions of supporters, we write to urge you to maintain the statutory integrity of the Endangered Species Act (ESA) and refrain from supporting efforts by the current Congress to revise this landmark and highly successful environmental law. We understand the Western Governors' Association may be calling on the National Governors Association to support such legislative changes. We strongly believe that, in the current political environment, any effort to open up the law would likely weaken, if not cripple, its ability to conserve and recover our nation's most imperiled plants and animals. Accordingly, we strongly urge you to reject any resolutions or proposals regarding changes to the Endangered Species Act at your next winter meeting.

The Endangered Species Act is the world's most effective law for saving and recovering wildlife. It has prevented the extinction of 99% of the species under its care, and has served as a model for conservation laws throughout the world. The Act has been so successful in large part because it requires that science and not short-term political and economic concerns guide decisions about whether species are at risk and how they should be protected and recovered. It has also been successful because once an animal or plant is protected under the Endangered Species Act, a set of flexible tools allows the Federal government, States, and conservation partners to develop successful conservation and recovery strategies.

Many of the Western Governors' Association's recommendations regarding the ESA are based on a flawed premise: that the Act is failing because only 1% of the species protected under the Act have been recovered thus far. This claim ignores a basic biological and scientific fact — recovery of endangered species takes time. The Bald Eagle was one of the first species protected under the Endangered Species Act, but it still took 34 years to recover it nationwide in 2007. Indeed, over 700 species, nearly half of those protected under the Act, have been protected for less than 20 years. It is simply not biologically possible for most species to have recovered yet, but many species are recovering at the pace expected by scientists and conservationists at the state and federal wildlife agencies. Claiming that the Act does not work because it is unable to exceed what is biologically possible is not a basis for rational reform of or changes to the law.

The Endangered Species Act is working to protect and recover species. Scientists estimate that were it not for the Act, at least 227 species would have gone extinct between 1973 and 2005.² More endangered species were found to be partially or fully recovered in 2016 than in any other year since the Endangered Species Act became law in 1973. Eleven species were found to have

¹ Statement of Matt Mead, Nov 12, 2015. Western Governors Association. https://www.youtube.com/watch?v=lUmVxNwgSNI

² 1. Scott, J. M., Goble, D. D., Svancana, L. K. & Pidgorna, A. in The Endangered Species Act at Thirty Vol. 1 (eds Goble, D. D., Scott, J. M. & Davis, F. W.) Ch. 2 (Island, 2006).

recovered in 2016, including four subspecies of island foxes from the Channel Islands, Kentucky's white-haired goldenrod, the Santa Cruz cypress, and Columbian white-tailed deer. Several species have already been proposed for downlisting or delisting in 2017, including the black-capped vireo, lesser long-nosed bat, gypsum wild buckwheat, and the Kuenzler hedgehog cactus.

Unfortunately, a few states have become increasingly hostile to the Endangered Species Act, and are attempting to weaken the state and federal partnerships at the heart of the Act. For example, 10 States have joined in a legal effort to remove protections for endangered species only found within the borders of one state. If this lawsuit were to succeed, it could undermine protections to at least 1,098 species across the country — 65% of the endangered species protected under the Act, and virtually all of the species found in Hawaii. If the goal of the Western Governors' Association initiative is to improve the Act, it is quite concerning that some of the very same states in the WGA are pursuing an extreme legal agenda that would make the recovery of most endangered species virtually impossible.

One of the greatest obstacles to recovery of endangered species is lack of funding. States fund most of their endangered wildlife management activities through Federal revenue sources including the Pittman-Robinson Act, the Dingell-Johnson Act, the Land and Water Conservation Fund, and through cooperative grants under Section 6 of the Endangered Species Act. Without all of these federal sources of funding, the ability of states to conserve endangered species would be highly compromised. If the National Governors Association wants to find bipartisan solutions to improving wildlife conservation, advocating for increased federal funding for conservation would be the right path to follow, not policy changes to the law that would weaken the scientific foundations of the Act.

The Endangered Species Act is under great threat in Congress right now. Over the past six years, over 200 different pieces of legislation have been introduced that would either weaken the Act or weaken protections for specific endangered species. The current Chair of the House Natural Resources Committee has stated that he would like to repeal the Endangered Species Act outright. Simply put, this is not a political climate where amendments to the Act such as those contemplated by the WGA would result in better outcomes for imperiled species, and should not be discussed in this Congress. We therefore ask that you carefully consider the consequences of endorsing a vague set of "reforms" or policy principles that would give political cover to those members of Congress most hostile to the Act.

Sincerely,

Center for Biological Diversity Endangered Species Coalition The Humane Society of the United States Natural Resources Defense Council Sierra Club Earthjustice
Friends of the Earth
Greenpeace
Public Citizen
Waterkeeper Alliance

³ Brief of the State of Utah, Alaska, Arizona, Colorado, Idaho, Kansas, Montana, South Dakota, and Wyoming as *Amici Curiae*, People for the Ethical Treatment of Property Owners v. U.S. Fish and Wildlife Service, cv-14-4151, 10th Cir. 2015.

⁴ Rep. Bishop aims to repeal landmark conservation law, Dec. 9, 2016. http://www.eenews.net/eedaily/stories/1060046928/ (last accessed Dec. 27, 2016).

350 Santa Cruz Action for Animals

Advocates for Snake Preservation

Alameda Creek Alliance

Amazon Watch

Animal Legal Defense Fund Animal Welfare Institute

Animals Are Sentient Beings, Inc.

Animas Valley Institute

Apollo Kauai

Arkansas Interfaith Power & Light Arkansas Valley Audubon Society Audubon Colorado Council Audubon Society of Corvallis Audubon Society of Greater Denver

Basin and Range Watch Battle Creek Alliance

Bay Area Coalition for Headwaters

Berks Gas Truth Beyond Nuclear

Big Blackfoot Riverkeeper, Inc.

Bird Ally X

Bird Conservation Network Black Warrior Riverkeeper

Blue Mountains Biodiversity Project

Bold Visions Conservation

Born Free USA

Boulder County Audubon Society Boulder Rights of Nature, Inc.! Broad River Alliance, a Waterkeeper

Affiliate Cahaba River Society

California Chaparral Institute

California Council for Wildlife Rehabilitators

California Native Plant Society

California Wildlife Foundation/California Oaks

California Wolf Center

Californians for Western Wilderness

Calusa Waterkeeper Cape Fear River Watch Cascadia Wildlands

Center for Science and Democracy at the Union of Concerned Scientists Center for Sierra Nevada Conservation

Center for Food Safety

Chart 411

Chocolay Raptor Center

Citizens Committee to Complete the Refuge

Citizens' Resistance at Fermi 2 Citizens United for Resources and the

Environment, Inc

Clean Air Watch

Climate Action Alliance of the Valley Climate Action Coalition (Portland Oregon)

Coal River Mountain Watch

Coalition for Responsible Transportation

Priorities

Coastal Environmental Rights Foundation

Coherent Field Project

Colorado Native Plant Society Colorado Wild Rabbit Foundation

Columbia Riverkeeper

Community Organizing Center

Concerned Citizens of Lake, Cuyahoga, Geauga, & Ashtabula Counties Ohio Conservancy of Southwest Florida

Conservation Congress

Conservation Council for Hawai'i Conservation Law Foundation

Conservation Northwest

CORALations

Cottonwood Law Center Cougar Rewilding Foundation Crystal Coast Waterkeeper Delaware Riverkeeper Network

Delta Fly Fishers Desert Tortoise Council Dogwood Alliance

Don't Waste Michigan & Coalition for a

Nuclear Free Great Lakes

Earth Care
Earth in Brackets
Earthworks

Eastern Coyote/Coywolf Research

Eco-Eating EcoEquity

Eco-Justice Collaborative Ecology Party of Florida Endangered Habitats League

Endangered Small Animal Conservation Fund

Environment America

Environmental Investigation Agency

Environmental Protection Information Center Environmental Youth Council of St. Augustine

Florida

Fairmont, MN Peace Group

Flycasters, Inc of San Jose Food Empowerment Project

Footloose Montana Food and Water Watch

For the Fishes

Fort Collins Audubon Society, Colorado Freshwater Accountability Project

Friends of Bumping Lake Friends of Griffith Park Friends of Matanzas Friends of the Bitterroot Friends of the Creeks

Friends of the Santa Clara River

Friends of the Tampa Bay National Wildlife

Refuges

Fund for Wild Nature Georgia ForestWatch Global Exchange

Golden Gate Raptor Observatory Grand Valley Audubon Society

GreenFaith

Gunpowder Riverkeeper HAA Ka Lei Maile Alii Hands Across the Sand

Hayward Area Planning Association Hells Canyon Preservation Council Hilton Pond Center for Piedmont Natural

History

Howling For Wolves

Humane Society Veterinary Medical

Association

Humboldt Baykeeper

Iowa Environmental Council Idaho Sporting Congress, Inc.

INFORM

Inland Empire Waterkeeper

Interfaith Council for the Protection of

Animals & Nature

International Fund for Animal Welfare

Julian Mountain Lion Project

Justice for Wolves

Keep Coyote Creek Beautiful Kettle Range Conservation Group

Kodiak Audubon Society

Kootenai Environmental Alliance

Lahontan Audubon Society, Reno, Nevada League of United Latin American Citizens

LEPOCO Peace Center

Life of the Land

Los Padres ForestWatch Maricopa Audubon Society Maryland Ornithological Society

Mass Audubon

Matanzas Riverkeeper Matanzas Voices Miami Waterkeeper

Midshore Riverkeeper Conservancy

Milwaukee Riverkeeper

Missourians Organizing for Reform and

Empowerment (MORE) Mojave Desert Land Trust

Mom's Advocating Sustainability

Montana Audubon

Morongo Basin Conservation Association

Mountain Lion Foundation MoveOn.org Civic Action Mt. Diablo Audubon Society National Wolfwatcher Coalition

Nature Abounds

Nevada Wildlife Alliance

Nevadans for Responsible Wildlife

Management

New Mexico Interfaith Power and Light New Mexico Wilderness Alliance New York Communities for Change

North County Watch

Northeast Oregon Ecosystems

Northern Jaguar Project

Northwest Animal Rights Network Northwest Environmental Advocates Nuclear Information and Resource Service Nukewatch/The Progressive Foundation Occidental Arts and Ecology Center

Ocean Conservation Research Ocean Futures Society

One School at a Time Orange County Coastkeeper

Oregon Natural Desert Association

Organize Florida Other Worlds

Palisades Park Michigan Partners for Parks

Physicians for Social Responsibility Port Hope Community Health Concerns

Committee Prairie Dog Pals **Predator Defense**

Prince William Soundkeeper

Project AWARE Project Bobcat Project Coyote

Puget Soundkeeper Alliance Quad Cities Waterkeeper Raptors are the Solution Raritan Riverkeeper

RE Sources for Sustainable Communities

Redwood Alliance

Regional Parks Association Rights and Democracy

Riverkeeper

Roaring Fork Chapter, Great Old Broads for

Wilderness Rocky Mountain Wild Rogue Riverkeeper SafeEnergyAnalyst.org Sailors for the Sea

San Bernardino Valley Audubon Society

San Francisco Baykeeper San Juan Citizens Alliance

San Luis Valley Ecosystem Council San Luis Obispo Mothers for Peace Santa Clara Valley Audubon Society Santa Cruz WILPF Earth Democracy

Save Our Sky Blue Waters

Satilla Riverkeeper

Save The Cumberland Inc.

Save The Frogs!
Save the Pine Bush

Save The River / Upper St. Lawrence

Save the Scenic Santa Ritas Selkirk Conservation Alliance Sheep Mountain Alliance

Sisters of Charity of Nazareth Congregational

Leadership

Sisters of Charity of Nazareth Western

Province Leadership Snake River Waterkeeper

South Anastasia Communities Assn.

Sound Rivers

South Florida Wildlands Association South Yuba River Citizens League

SustainUS

Speak Up Wekiva, Inc. Spirit of the Sage Council

St. Augustine Environmental Youth council

St. Marys Riverkeeper

Superior Watershed Partnership

Surfrider Foundation

Sustainable Agriculture of Louisville

Sustainable Arizona

The Cloud Foundation, Inc.

The International Society for the preservation

of the Tropical Rainforest

The Lands Council

The Regeneration Project Interfaith Power and

Light

The Rewilding Institute

The Safina Center at Stony Brook University

Thumb Land Conservancy

TN ENVIRONMENTAL Council

TrailSafe Nevada Tri-Valley Flyfishers Tropical Audubon Society Tualatin Riverkeepers

Turtle Island Restoration Network United Planet Faith & Science Initiative

Upper Gila Watershed Alliance

Uranium Watch Vast Horizons

Ventana Wilderness Alliance Wasatch Clean Air Coalition Waterkeepers Chesapeake

West Virginia Highlands Conservancy Western Nebraska Resources Council Western New York Land Conservancy

Western Watersheds Project

Wildcoast

WildEarth Guardians
Wildlife Alliance of Maine
Wildlife Research Institute. Inc

WildWest Institute

Winyah Rivers Foundation Wolf Conservation Center Women's Energy Matters

Women's International League for Peace and

Freedom

Women's International League for Peace and

Freedom, Fresno Branch

Women's Intl League for Peace and Freedom,

East Bay Branch Wyoming Untrapped

Wyoming Wildlife Advocates Yellow Dog Watershed Preserve

Yellowbilled Tour